

EMERGENCY SUPPORT FUNCTION
14: LONG-TERM COMMUNITY RECOVERY

Coordinating:

Yakima Valley Emergency Management

Primary(s):

Board of County Commissioners

Mayors/Chief Elected Officials

Yakima Valley Emergency Management

Supporting:

American Red Cross – Central and Southeastern Washington

Board of County Commissioners

Civil Air Patrol

Energy and Utility Providers – Critical Infrastructure

Fire Services (Fire Districts and Municipal Departments)

Homeless Network of Yakima County

Law Enforcement (Municipal & County)

Mayors/Elected Officials

NOAA National Weather Service

Public Safety Dispatch Centers

Public Works (Municipalities)

Washington State Department of Ecology (ECY)

Washington State Department of Transportation (WSDOT)

Washington State Patrol (WSP)

Washington State University (WSU) Extension

Yakima County Coroner's Office

Yakima County Emergency Medical Services

Yakima County Health District

Yakima County Public Services

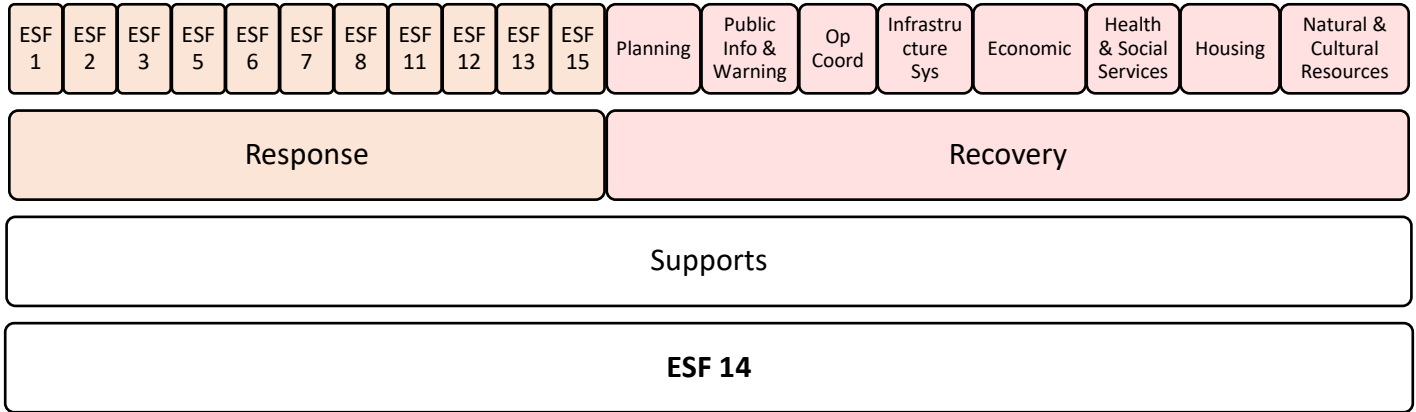
Yakima Humane Society/Yakima Sheriff's Office Animal Control

Yakima Valley Conference of Governments (YVCOG)

Other Emergency Support Functions (ESFs) or Recovery Functions exist that coordinate with or support this ESF:

- **On the ESF Core Capabilities Matrix, find Primary core capabilities (P) within this ESF and then move vertically and add all Supporting (S) core capabilities and equate them to ESFs.**
- **Next find all Supporting (S) ESFs in the column and then move horizontally along each row of a Supporting (S) core capability to find all Primary (P) ESFs.**

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1. Purpose

1.1. Emergency Support Function (ESF) #14 – Long Term Community Recovery assigns responsibilities and provides for coordination of local governments, non-governmental organizations (NGOs), and the private sector during the recovery period following a disaster while establishing guidance for timely assessment of damages. This ESF also provides assistance to affected individuals, families, businesses, private non-profit organizations, Yakima County and municipal governments following the declaration of a Federal disaster to enhance community recovery from the long-term/ongoing consequences of extraordinary disasters.

Primary Core Capabilities	
Shared Response and Recovery Mission Areas	
Planning	Conduct a systematic process engaging the whole community as appropriate in the development of executable strategic, operational, and/or tactical-level approaches to meet defined objectives.
Public Information & Warning	Deliver coordinated, prompt, reliable, and actionable information to the whole community through the use of clear, consistent, accessible, and culturally and linguistically appropriate methods to effectively relay information regarding any threat or hazard and, as appropriate, the actions being taken, and the assistance being made available.
Operational Coordination	Establish and maintain a unified and coordinated operational structure and process that appropriately integrates all critical stakeholders and supports the execution of Core Capabilities.
Infrastructure Systems	Stabilize critical infrastructure functions, minimize health and safety threats, and efficiently restore and revitalize systems and services to support a viable, resilient community.

Support Core Capabilities	
All Mission Areas	
Critical Transportation	Provide transportation (including infrastructure access and accessible transportation services) for response priority objectives, including the

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Support Core Capabilities	
	evacuation of people and animals and the delivery of vital response personnel, equipment, and services into the affected areas.
Environmental Response/Health & Safety	Conduct appropriate measures to ensure the protection of the health and safety of the public and workers, as well as the environment, from all hazards in support of responder operations and the affected communities.
Logistics & Supply Chain Management	Deliver essential commodities, equipment, and services in support of impacted communities and survivors, to include emergency power and fuel support, as well as the coordination of access to community staples. Synchronize logistics capabilities and enable the restoration of impacted supply chains.
Mass Care Services	Provide life-sustaining and human services to the affected population, to include hydration, feeding, sheltering, temporary housing, evacuee support, reunification, and distribution of emergency supplies.
Operational Communication	Ensure the capacity for timely communications in support of security, situational awareness, and operations, by any and all means available, among and between affected communities in the impact area and all response forces.
Public Health, Healthcare & EMS	Provide lifesaving medical treatment via Emergency Medical Services and related operations, and avoid additional disease and injury by providing targeted public health, medical, and behavioral health support and products to all affected populations.
Situational Assessment	Provide all decision makers with decision-relevant information regarding the nature and extent of the hazard, any cascading effects, and the status of the response.

Primary Core Capabilities	
Recovery Mission Areas	
Economic Recovery	Return economic and business activities (including food and agriculture) to a healthy state, and develop new business and employment opportunities that result in an economically viable community.
Health & Social Services	Restore and improve health and social services capabilities and networks to promote the resilience, independence, health (including behavioral health), and well-being of the whole community.
Housing	Implement housing solutions that effectively support the needs of the whole community and contribute to its sustainability and resilience.
Natural & Cultural Resources	Protect natural and cultural resources and historic properties through appropriate planning, mitigation, response, and recovery actions to

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Primary Core Capabilities	
	preserve, conserve, rehabilitate, and restore them consistent with post-disaster community priorities and best practices and in

2. Authorities/Policies

- 2.1. Recovery and restoration activities are operational in nature and begin while response operation activities are still underway. If an emergency or disaster exceeds, or is expected to exceed, capabilities of local government, a local declaration of emergency is made by the legislative heads of the involved governments in accordance with RCW 36.40.180 for counties and RCW 35.33.081 for cities/towns. A county declaration may be prepared by Yakima Valley Emergency Management (YVEM) but must be approved and signed by the County Board of Commissioners as an ordinance or resolution and sent to the Washington State Military Department, Emergency Management Division (WEMD)/State Emergency Operations Center (SEOC). This declaration is a prerequisite for state and federal assistance.
- 2.2. A Preliminary Damage Assessment (PDA) will be made when a disaster occurs to determine the extent of damages. The PDA will be accomplished using municipal, county, and volunteer personnel.
- 2.3. It is the policy of Yakima County governments/jurisdictions to coordinate with state, federal, and tribal agencies to facilitate the delivery of private and public assistance programs, including identification of appropriate site(s) for any Disaster Recovery Center(s).
- 2.4. Emergencies or disasters involving radiological materials or chemical munitions will require special attention in the recovery and restoration phase.
- 2.5. The Federal Emergency Management Agency (FEMA) will provide recovery and restoration assistance through application when the damages exceed, or are expected to exceed, the capabilities of Yakima County and local jurisdictions. FEMA provides a “A Guide To The Disaster Declaration Process and Federal Disaster Assistance” to assist the local entities through the application process.
- 2.6. FEMA’s Public Assistance guidance can be found in the [Public Assistance Program and Policy Guide \(PAPPG\)](#).

3. Situation Overview

- 3.1. ESF #14 should be implemented during incidents where recovery may require the coordination of multiple jurisdictions or agencies, where Yakima County lacks the capacity to manage recovery without technical assistance, or during any incident where a Presidential Emergency or Major Disaster Declaration may be requested.
- 3.2. At all times there will be an on-call YVEM Duty Officer to provide emergency management support to city/town jurisdictions, county departments/agencies, and the Public Safety Dispatch Centers.
- 3.3. Urgent response requirements during an emergency or disaster, or the threat of one, and to plan for continuing response and recovery activities, necessitates the immediate and continued collection, processing, and dissemination of situational information. ESF #14 will rely on local reports and

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damage assessments as well as information from other ESFs to develop a countywide summary of events, damages, and response operations.

4. Concept of Operations

4.1. General

4.1.1. Each political subdivision and agency or organization will:

- 4.1.1.1. Complete a detailed damage assessment process.
- 4.1.1.2. Coordinate recovery and restoration activities with YCEOC and WEMD SEOC.
- 4.1.1.3. Apply for public assistance programs, if eligible.
- 4.1.1.4. Designate an “Agency Representative” responsible for all recovery activities.
- 4.1.1.5. Work with the Damage Survey Report (DSR) teams to verify and document eligible assistance projects.

4.1.2. Each agency or organization is responsible for recovery costs within existing budget limitations. If costs exceed existing budget authority, the legislative authority of the respective jurisdiction needs to provide appropriate action.

4.1.3. Each agency or organization is responsible for documenting all disaster related costs and activities and forwarding this information to the YCEOC.

4.1.4. The YCEOC will coordinate priorities for recovery activities if the situation warrants.

4.1.5. WEMD SEOC will coordinate private sector assistance program availability and work within the Joint Information System (JIS) process and/or the Joint Information Center (JIC) to disseminate all pertinent information to the media and/or public.

4.1.6. Local public and private utility service providers will restore services based on their policies and procedures and will coordinate pertinent activities with the YCEOC and the WEMD SEOC.

4.1.7. The Washington Restoration Framework (WRF) will serve as the guidance for the continuation of state recovery and restoration. The WRF focuses on:

- 4.1.7.1. Deterring the economic and environmental impact of county and state recovery, their citizens, property, business, and industry.
- 4.1.7.2. Determining the immediate measures necessary to continue recovery.

4.1.8. Detailed accounting systems should be established by each agency and jurisdiction early in the response phase and continued through the recovery to help with any financial reimbursement through the Public Assistance program.

4.2. Procedures

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- 4.2.1. Recovery and restoration operations begin within the local jurisdiction or county and are based on the damage assessment reports received.
- 4.2.2. Recovery and restoration operations will be conducted from the YCEOC or other established location. This process will continue until the function is no longer necessary. Recovery and restoration operations may include, but not limited to:
 - 4.2.2.1. Establishing of a recovery task force.
 - 4.2.2.2. Prioritization of activities.
 - 4.2.2.3. Providing support to local entities, state and federal teams.
 - 4.2.2.4. Providing necessary and requested information.
 - 4.2.2.5. Providing reports and situation updates.
 - 4.2.2.6. Coordination requirements.
- 4.2.3. Each agency is responsible and accountable for its own disaster recovery/business resumption plan and program. Agencies using external services must coordinate their disaster recovery/business resumption plans with service providers.
- 4.2.4. If Yakima County is declared a federal disaster area, an applicant briefing will be held to inform all eligible agencies of the process to apply for assistance and what assistance might be available through public assistance programs.
- 4.2.5. If individual assistance programs are available, individuals should apply for assistance themselves. The YCEOC, WEMD SEOC and program liaisons will notify the public on program procedures.
- 4.2.6. The YCEOC and WEMD SEOC will assist in providing the private sector with contacts of other organizations or sources of assistance as appropriate.
- 4.2.7. Early Damage Assessment Activity
 - 4.2.7.1. Once the YCEOC is activated it needs to ensure that Preliminary Damage Assessments (PDAs) are made and reported back to the WEMD SEOC. Personnel and organizations normally called upon to provide personnel for PDA Teams are:
 - 4.2.7.1.1. Local jurisdiction and county building officials
 - 4.2.7.1.2. Local jurisdiction and county public services/works departments
 - 4.2.7.1.3. Local jurisdiction police and Yakima County Sheriff's Office
- 4.2.8. Damage Verification

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4.2.8.1. If Yakima County is included within a Presidential Major Disaster or Emergency Declaration area, state and federal inspector teams may be sent to help prepare Damage Survey Reports (DSR)s. A DSR Team will normally consist of one local, one state, and one federal person.

4.3. Whole Community Involvement

- 4.3.1. A successful Whole Community recovery process assesses local assets and capabilities, bolsters identified weaknesses, and supports locally-driven solutions. This includes, but is not limited to, inclusive disaster planning, supporting local recovery organizations and processes, developing partnerships with supportive groups and agencies, and ensuring a place at the table for government, residents, NGOs, businesses, churches, advocacy organizations, and other stakeholders.
- 4.3.2. ESF #14 is committed to supporting the development, maintenance, and function of a community-based long-term recovery organization (LTRO) as well as Whole Community involvement in recovery at the local agency level. ESF #14 will support agency and community recovery processes, identifying opportunities to be supportive of the needs of all communities.
- 4.3.3. The Whole Community includes populations with individuals with disabilities and Access and Functional Needs (AFN). Any agency or organization that receives federal funding is required to have a plan or policy for addressing the needs of individuals with Limited English Proficiency (LEP), pursuant to Title VI, the Civil Rights Act. The Washington State Emergency Management Division and this ESF expects all agencies and organizations to comply with federal law. For more information on how each agency or organization complies with federal law, please contact the individual agency or organization.
- 4.3.4. ESF #14 recognizes that inclusion and accessibility is about more than language translation. Inclusion and accessibility mean a concerted effort to engage populations with limited English proficiency (LEP), disabilities, or other conditions that limit access to recovery services, and to promote effective resource accessibility – that is, that no impacted individuals face a unique burden in securing resources for which they qualify, and that are available to others.

4.4. Critical Tasks

Mission Area	Critical Task I.D.	Critical Tasks
Shared Response & Recovery Planning		
Response	1	Develop operational plans that adequately identify critical objectives based on the planning requirement, provide a complete and integrated picture of the sequence and scope of the tasks to achieve the objectives, and are implementable within the timeframe contemplated in the plan using available resources.
Recovery	1	Convene the core of an inclusive planning team (identified pre-disaster), which will oversee disaster recovery planning.

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Mission Area	Critical Task I.D.	Critical Tasks
Shared Response & Recovery Planning		
	2	Complete an initial recovery plan that provides an overall strategy and timeline, addresses all core capabilities, and integrates socioeconomic, demographic, accessibility, technology, and risk assessment considerations (including projected climate change impacts), which will be implemented in accordance with the timeline contained in the plan.

Mission Area	Critical Task I.D.	Critical Tasks
Shared Response & Recovery Public Information & Warning		
Response	1	Inform all affected segments of society of critical lifesaving and life-sustaining information by all means necessary, including accessible tools, to expedite the delivery of emergency services and aid the public to take protective actions.
	2	Deliver credible and actionable messages to inform ongoing emergency services and the public about protective measures and other life-sustaining actions and facilitate the transition to recovery.
Recovery	1	Reach all populations within the community with effective actionable recovery-related public information messaging and communications that are accessible to people with disabilities and people with limited English proficiency; protect the health and safety of the affected population; help manage expectations; and ensure stakeholders have a clear understanding of available assistance and their roles and responsibilities
	2	Support affected populations and stakeholders with a system that provides appropriate, current information about any continued assistance, steady state resources for long-term impacts, and monitoring programs in an effective and accessible manner.

Mission Area	Critical Task I.D.	Critical Tasks
Shared Response & Recovery Operational Coordination		
Response	1	Mobilize all critical resources and establish command, control, and coordination structures within the affected community, in other coordinating bodies in surrounding communities and neighboring counties and maintain as needed throughout the duration of an incident.
	2	Enhance and maintain command, control, and coordination structures consistent with the National Incident Management System (NIMS) to meet basic human needs, stabilize the incident, and transition to recovery.
Recovery	1	Establish tiered, integrated leadership and inclusive coordinating organizations that operate with a unity of effort and are supported by sufficient assessment and analysis to provide defined structure and decision-making processes for recovery activities.

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Mission Area	Critical Task I.D.	Critical Tasks
Shared Response & Recovery Operational Coordination		
	2	Define the path and timeline for recovery leadership to achieve the jurisdiction’s objectives that effectively coordinates and uses appropriate local, state, and Federal assistance, as well as nongovernmental and private sector resources. This plan is to be implemented within the established timeline.

Mission Area	Critical Task I.D.	Critical Tasks
Shared Response & Recovery Infrastructure Systems		
Response	1	Decrease and stabilize immediate infrastructure threats to the affected population, to include survivors in the heavily damaged zone, nearby communities that may be affected by cascading effects, and mass care support facilities and evacuation processing centers with a focus on life-sustainment and congregate care services.
	2	Re-establish critical infrastructure within the affected areas to support ongoing emergency response operations, life sustainment, community functionality, and a transition to recovery.
	3	Provide for the clearance, removal, and disposal of debris.
	4	Formalize partnerships with governmental and private sector emergency response teams to accept, triage, and collaboratively respond to cascading impacts in an efficient manner.
Recovery	1	Restore and sustain essential services (public and private) to maintain community functionality.
	2	Develop a plan with a specified timeline for redeveloping community infrastructures to contribute to resiliency, accessibility, and sustainability.
	3	Provide systems that meet the community needs while minimizing service disruption during restoration within the specified timeline in the recovery plan.

Mission Area	Critical Task I.D.	Critical Tasks
Critical Transportation		
Response	2	Ensure basic human needs are met, stabilize the incident, transition into recovery for an affected area, and restore basic services and community functionality.

Mission Area	Critical Task I.D.	Critical Tasks
Environmental Response/Health & Safety		
Response	1	Identify, assess, and mitigate worker health and safety hazards, and disseminate health and safety guidance and resources to response and recovery workers.
	2	Minimize public exposure to environmental hazards through assessment of the hazards and implementation of public protective actions.

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Mission Area	Critical Task I.D.	Critical Tasks
Environmental Response/Health & Safety		
	3	Detect, assess, stabilize, and clean up releases of oil and hazardous materials into the environment, including buildings/structures, and properly manage waste.
	4	Identify, evaluate, and implement measures to prevent and minimize impacts to the environment, natural and cultural resources, and historic properties from all-hazard emergencies and response operations.

Mission Area	Critical Task I.D.	Critical Tasks
Logistics & Supply Chain Management		
Response	1	Mobilize and deliver governmental, nongovernmental, and private sector resources to save lives, sustain lives, meet basic human needs, stabilize the incident, and transition to recovery, to include moving and delivering resources and services to meet the needs of disaster survivors.
	2	Enhance public and private resource and services support for an affected area.

Mission Area	Critical Task I.D.	Critical Tasks
Mass Care Services		
Response	3	Move from congregate care to non-congregate care alternatives and provide relocation assistance or interim housing solutions for families unable to return to their pre-disaster homes.

Mission Area	Critical Task I.D.	Critical Tasks
Operational Communications		
Response	2	Re-establish sufficient communications infrastructure within the affected areas to support ongoing life-sustaining activities, provide basic human needs, and a transition to recovery.
	3	Re-establish critical information networks, including cybersecurity information sharing networks, to inform situational awareness, enable incident response, and support the resilience of key systems.

Mission Area	Critical Task I.D.	Critical Tasks
Public Health, Healthcare & EMS		
Response	3	Return medical surge resources to pre-incident levels, complete health assessments, and identify recovery processes.

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Mission Area	Critical Task I.D.	Critical Tasks
Situational Assessment		
Response	2	Deliver enhanced information to reinforce ongoing lifesaving and life-sustaining activities, and engage governmental, private, and civic sector resources within and outside of the affected area to meet basic human needs, stabilize the incident, and transition to recovery.

Mission Area	Critical Task I.D.	Critical Tasks
Economic Recovery		
Recovery	1	Conduct a preliminary assessment of economic issues and identify potential inhibitors to fostering stabilization of the affected communities.
	2	Return affected area's economy within the specified timeframe in the recovery plan.

Mission Area	Critical Task I.D.	Critical Tasks
Health & Social Services		
Recovery	1	Identify affected populations, groups, and key partners in short-term, intermediate, and long-term recovery.
	2	Complete an assessment of community health and social service needs; prioritize these needs, including accessibility requirements, based on the whole community's input and participation in the recovery planning process; and develop a comprehensive recovery timeline.
	3	Restore health care (including behavioral health), public health, and social services functions.
	4	Restore and improve the resilience and sustainability of the health care system and social service capabilities and networks to promote the independence and well-being of community members in accordance with the specified recovery timeline.

Mission Area	Critical Task I.D.	Critical Tasks
Housing		
Recovery	1	Assess preliminary housing impacts and needs, identify currently available options for temporary housing, and plan for permanent housing.
	2	Ensure community housing recovery plans continue to address interim housing needs, assess options for permanent housing, and define a timeline for achieving a resilient, accessible, and sustainable housing market.
	3	Establish a resilient and sustainable housing market that meets the needs of the community, including the need for accessible housing within the specified timeframe in the recovery plan.

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Mission Area	Critical Task I.D.	Critical Tasks
Natural and Cultural Resources		
Recovery	1	Implement measures to protect and stabilize records and culturally significant documents, objects, and structures.
	3	Complete an assessment of affected natural and cultural resources and develop a timeline for addressing these impacts in a sustainable and resilient manner.
	4	Preserve natural and cultural resources as part of an overall community recovery that is achieved through the coordinated efforts of natural and cultural resource experts and the recovery team in accordance with the specified timeline in the recovery plan.

5. Organization

- 5.1. YCEOC and the Emergency Management Executive Board (EMEB) will ensure that appropriate individuals are made available to coordinate with any Damage Survey Report (DSR) Teams and/or Disaster Recovery Centers (DRCs) that affect Yakima County.
- 5.2. Each political subdivision, agency and organization should designate an Agency Representative responsible for recovery activities.
- 5.3. YCEOC will coordinate recovery and restoration programs and activities.
- 5.4. State and federal disaster assistance program coordinators will assist local entities regarding assistance programs.
- 5.5. State and federal teams in cooperation with the respective local Agency Representatives will conduct DSRs for all eligible applicants.
- 5.6. ESF #14 is located within the YCEOC Operations Section and may be led by a Recovery Coordinator. The following is a sample information sharing structure for ESF #14.

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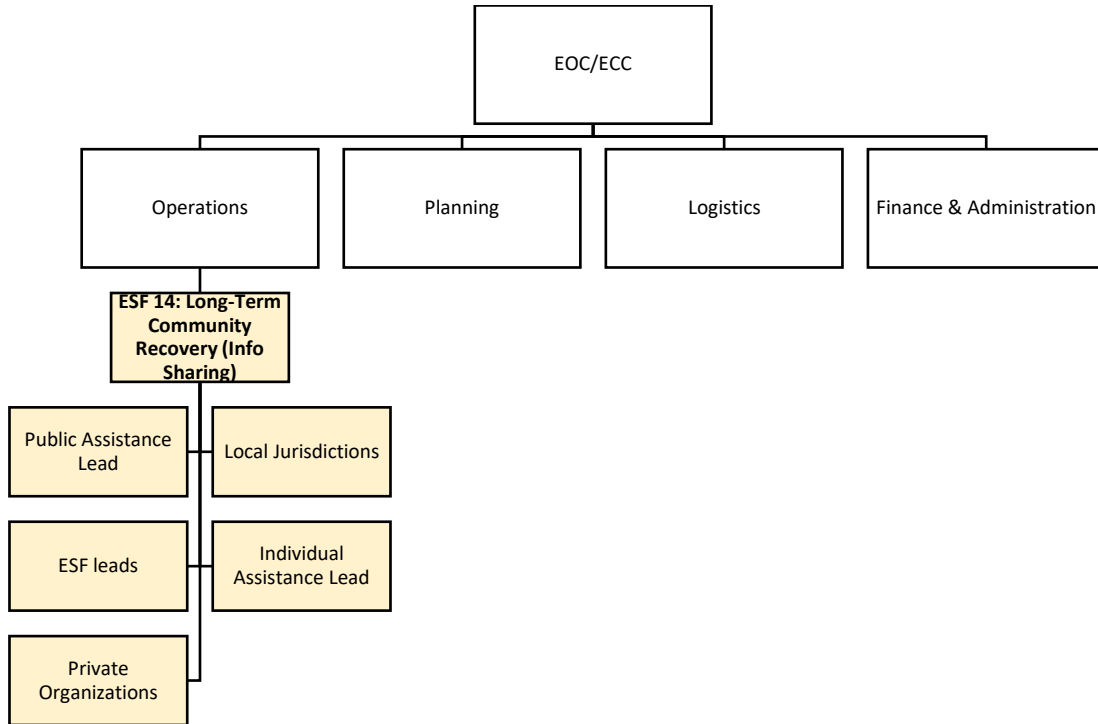


Figure 1: YCEOC, ESF #14, Organizational Chart Example

6. Direction, Control, & Coordination

- 6.1. The Chief Elected Official (CEO) of the local government where the emergency occurs will exercise direction and control activities within that jurisdiction. CEO will coordinate with the YVEM who is responsible for implementing the County Comprehensive Emergency Management Plan (CEMP). Each jurisdiction shall establish Standard Operating Guidelines (SOGs) to control and direct response and recovery actions. In cases where local resources to contend with an emergency do not exist or have been depleted, the affected CEO, in coordination with Yakima Valley Emergency Management (YVEM), should request county aid first and then followed by state aid through the county and/or state EOCs, respectively. Resources made available to the local government will be under the operational control of the CEO or designee through the Incident Commander. When the resource mission is completed, the local ECC and YCEOC/YVEM will be notified, and the resource returned for other assignment.
- 6.2. If the needed response exceeds these local capabilities, the CEO of the local jurisdiction may declare a “State of Emergency” to expedite access to resources needed to cope with the incident.
- 6.3. YVEM is responsible for the proper functioning of the Yakima County Emergency Operations Center (YCEOC) during emergency operations. YVEM also acts as a liaison with state and federal emergency agencies, and neighboring counties.
- 6.4. The YCEOC is the central point for coordinating emergency response and recovery actions. The purpose of this central point is to ensure harmonious response when the emergency involves more

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than one political entity and several response agencies. Coordination of services will be through the YCEOC Manager and Section Chiefs to provide for the most efficient management of resources.

- 6.5. Specific persons and agencies are responsible for fulfilling their obligations as presented in the Basic Plan and Emergency Support Function Annexes.
- 6.6. Department/agency heads and other officials legally administering their office may perform their emergency function(s) on their own initiative if, in their judgment, the safety or welfare of the population is threatened. The YCEOC and/or YVEM should be notified as soon as possible.

7. Information Collection, Analysis, & Dissemination

- 7.1. Information will be coordinated from the YCEOC or other designated point, as appropriate to the incident.
- 7.2. Information will be used for planning purposes and to inform all involved agencies on the situation and actions.
- 7.3. The local Incident Commander (IC) or designee is responsible for providing situation reports and periodic updates to keep the YCEOC informed.
- 7.4. Jurisdiction, agency, and volunteer organization representatives within the YCEOC will assist with meeting the information collection, analysis, and dissemination needs of the Policy Group, YVEM and YCEOC staff. This will include maintaining contact with their field representatives for reports and updates. Additionally, the YCEOC may need to request information from other local jurisdictions or agencies, as well as other governmental entities, including state and federal.
- 7.5. The Operations Section within the YCEOC is responsible for the management of the recovery information received within the YCEOC regarding ESF #14. This section will be responsible for collection, analysis, and dissemination of the intelligence/information flow example as depicted in Figure 1: YCEOC Information Collection, Analysis, and Dissemination process.
- 7.6. Individual jurisdiction and/or agency representatives within the YCEOC will share information they receive from field representatives by posting on boards, making announcements, routing messages to other EOC staff, preparing periodic situation reports, or other means as necessary.
- 7.7. Incoming information/requests should be verified for authenticity and confirm requests to be filled are not or will not be duplicated.
- 7.8. Some incoming information/requests may require a vetting process through the Policy Group and/or the YCEOC Manager due to legal, policy, ethical, or other concerns.
- 7.9. YCEOC, YVEM, or designee, shall provide situation reports to local support agencies/jurisdiction ECCs and the Washington State Emergency Management Division (WAEMD) – State Emergency Operations Center (SEOC) as appropriate.

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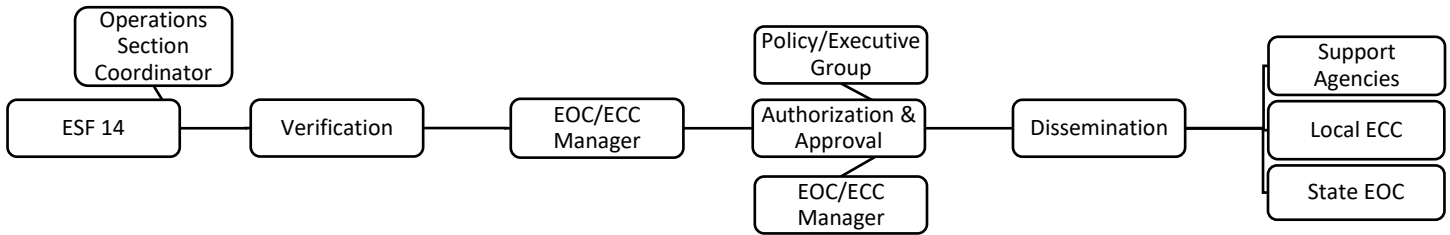


Figure 2: YCEOC Information Collection, Analysis, and Dissemination Flow

8. Responsibilities

Response Mission Area			
Core Capability	Critical Task I.D.	Activity/Action	Organization(s) Name
Planning	1	Coordinate/develop Incident Action Plans	Primary Organization - YVEM
Public Information & Warning	1	Inform all affected segments of society of critical lifesaving and life-sustaining information by all means necessary to expedite the delivery of emergency services and aid the public to take protective actions.	Public Safety Dispatch Centers & YVEM
Public Information & Warning	2	Collect, evaluate and provide information updates about the incident to all affected population sectors.	Primary Organization – YVEM, Mayors/Chief Elected Officials, & Board of County Commissioners
Public Information & Warning	2	Obtain emergency management needs and damage assessment through established intelligence procedures and determine the appropriate management response to meet the request for assistance.	Primary Organization - YVEM
Public Information & Warning	2	Ensure that situation reports are prepared and distributed according to the determined time frame.	Primary Organization - YVEM
Operational Coordination	1	Coordinate public information through ESF #15 (Public Affairs).	Primary Organization - YVEM
Operational Coordination	1	Coordinate and/or support the collection of information from jurisdiction/field representatives and share information with the appropriate EOC staff.	All Organizations/Agencies
Operational Coordination	1	Maintain close coordination with local ECCs/EOCs and support agencies and coordinate with appropriate state and/or federal agencies.	Primary Organization - YVEM

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Response Mission Area			
Core Capability	Critical Task I.D.	Activity/Action	Organization(s) Name
Operational Coordination	2	The YCEOC is organized under the basic concepts of NIMS and ICS.	All Organizations/Agencies
Critical Transportation	2	Conduct recovery and restoration tasks in coordination with the YCEOC, WEMD SEOC and federal assistance program guidelines.	Public Works (Municipalities)
			Yakima County Public Services
			Yakima Valley Conference of Governments (YVCOG)
			Washington State Department of Transportation (WSDOT)
Environmental Response/Health & Safety	1, 2, 3, 4	Support HAZMAT Response Team with personnel, equipment, and other assistance, as required.	Fire Services
			WA Dept of Ecology
			WA State Patrol
Environmental Response/Health & Safety	4	Provides subject-matter expertise on incidents having an impact on domestic animals, milk products and/or food produce.	Yakima Health District
Environmental Response/Health & Safety	2	Provide for the safety of the public by whatever means necessary (evacuation, shelter-in-place).	Fire Services
			WA Dept of Ecology
			WA State Patrol
Logistics & Supply Chain Management	1	Analyze and verify each request before procuring redundant people and other resources to incident	Primary Organization - YVEM
Logistics & Supply Chain Management	2	Reach out to surrounding counties and WSEOC to supplement any locally-exhausted resources or capabilities	Primary Organization - YVEM
Mass Care Services	3	Access and/or activate a continued housing strategy.	Primary Organization – YVEM, Board of Commissioners, Mayors/Chief Elected Officials
			Yakima Valley Conference of Governments (YVCOG)
			Homeless Network
Mass Care Services	3	Coordinate the pet-family reunification effort.	YVEM, Yakima Humane Society/ Yakima Sheriff’s Office Animal Control

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Response Mission Area			
Core Capability	Critical Task I.D.	Activity/Action	Organization(s) Name
Operational Communication	2, 3	Coordinate and establish alternate communication infrastructure and critical information networks to support ongoing life-sustaining activities, provide basic human needs and situational awareness to transition to recovery.	YVEM
			Public Services/Works
			Utility providers
Public Health, Healthcare, & EMS	3	Complete health assessments and identify and coordinate recovery processes.	Yakima Health District
			YVEM
Situational Assessment	2	Obtain, maintain, and provide incident situation and damage assessment information through established procedures.	Primary Organization - YVEM

Recovery Mission Area			
Core Capability	Critical Task I.D.	Activity/Action	Organization(s) Name
Planning	1, 2	Coordinate with ESF #5 (Emergency Management) to complete a recovery plan integrating the Whole Community.	Primary Organization – YVEM, Mayors/Chief Elected Officials, & Board of County Commissioners
Public Information & Warning	1, 2	Continues to assist in public information messaging and communication including effective, actionable public announcements on recovery and restoration and instructions on applying for assistance.	Primary Organization – YVEM, Mayors/Chief Elected Officials, & Board of County Commissioners
Operational Coordination	1	Continues to ensure coordination of Preliminary Damage Assessment (PDA) activities and completion of Damage Survey Reports (DSRs) for affected communities.	Primary Organization – YVEM, Mayors/Chief Elected Officials, & Board of County Commissioners
			YCEOC member organizations/agencies
	1	May be asked to provide transportation for survey teams in hard to reach locations	Local Jurisdiction Public Works Yakima County Public Services
Operational Coordination	1	Establish tiered, integrated leadership and inclusive coordinating with jurisdictions and the County to	Primary Organization – YVEM, Mayors/Chief Elected Officials, &

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Recovery Mission Area			
Core Capability	Critical Task I.D.	Activity/Action	Organization(s) Name
		provide defined structure and decision-making processes for recovery activities.	Board of County Commissioners
Operational Coordination	2	Coordinate with the local and county officials on short-term and long-term recovery operations and recovery planning.	Primary Organization – YVEM
Infrastructure Systems	1, 2, 3	Provide information and guidance to policy makers concerning issues of recovery and restoration.	YVEM/YCEOC
	2, 3	Inventory all damages and losses and develop an action plan with timeline for recovery and restoration activities.	All jurisdictions & agencies
Economic Recovery	1	Establish a Recovery Planning Team to assist with economic issues of recovery and restoration.	Mayors/Chief Elected Officials
			Board of County Commissioners
			YVEM
	1, 2	Participate in the decision-making process on all economic recovery activities affecting their jurisdiction	Mayors/Chief Elected Officials
			Board of County Commissioners
			YVEM
			YVCOG
Health & Social Services	1, 2, 3, 4	Assist in Recovery Planning Team establishment to assist with health and social services regarding recovery and restoration management.	YVEM
			Mayors/Chief Elected Officials
			Board of County Commissioners
			Yakima Public Health
Housing	2, 3	Assist in Recovery Planning Team establishment to assist with ongoing shelter and housing operations management.	YVEM
			Mayors/Chief Elected Officials
			Board of County Commissioners
Housing	1, 2, 3	Coordinate with VOADs and local and county officials on short-term and long-term housing recovery operations and recovery planning.	YVEM
			Homeless Network of Yakima County
Natural and Cultural Resources	1, 3, 4	Assist in Recovery Planning Team establishment to address measures to protect and stabilize records and culturally significant documents, objects, and structures.	Primary and Support Organizations/Agencies

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9. Resource Requirements

Resources	Providers
Desktop or Laptop	Yakima County EOC (may bring home agency laptop)
WebEOC login (Guest account)	Primary Agency/Organization
Contact list (phone & email) of organizations (master list)	Yakima County EOC or Home Agency/Organization
Internet and folder drive access	Yakima County EOC
Appropriate Home Agency/Org SOPs (hard & soft copies)	Primary Agency/Organization
Desk Phone	Yakima County EOC
Tiered communication structure with Incident Management Teams (IMT)	Yakima County EOC
Two-way Radio	Yakima County EOC or Home Organization
Training	Providers
E/G0191 (Emergency Operations Center/Incident Command System Interface)	Various locations (in-residence)
IS 100, 200, 700, 800	FEMA Emergency Management Institute (online)
ICS 300, 400	Various locations (in-residence)

10. References and Supporting Plans

- 10.1. [ESF 1](#) – Transportation, Yakima County CEMP
- 10.2. [ESF 2](#) – Communications, Yakima County CEMP
- 10.3. [ESF 3](#) – Public Works & Engineering, Yakima County CEMP
- 10.4. [ESF 5](#) – Information & Planning, Yakima County CEMP
- 10.5. [ESF 6](#) – Mass Care, Housing, and Human Services, Yakima County CEMP
- 10.6. [ESF 7](#) – Resource Support, Yakima County CEMP
- 10.7. [ESF 8](#) – Public Health, Yakima County CEMP
- 10.8. [ESF 11](#) – Agriculture and Natural Resources, Yakima County CEMP
- 10.9. [ESF 12](#) – Energy, Yakima County CEMP
- 10.10. [ESF 13](#) – Public Safety, Yakima County CEMP
- 10.11. [ESF 15](#) – Public Affairs, Yakima County CEMP
- 10.12. [Washington Restoration Framework \(WRF\)](#) – Explains the local, state and tribal roles in the recovery process and acts as a guide for how the state organizes for recovery based on existing roles and authorities and is modeled after FEMA’s National Disaster Recovery Framework (NDRF). The WRF will contain eight Recovery Support Function (RSFs) to facilitate the local recovery process through better resource coordination and program delivery at the local level.
- 10.13. Washington State Military Department, Emergency Management Division, [Disaster Assistance Information](#)
- 10.14. FEMA “A Guide to the Disaster Declaration Process and Federal Disaster Assistance” https://www.fema.gov/media-library-data/20130726-1536-20490-8240/dec_proc.pdf

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- 10.15. FEMA “A Citizen’s Guide to Disaster Assistance”
<https://training.fema.gov/emiweb/downloads/is7complete.pdf> National Disaster Recovery Framework (NDRF)
- 10.16. [Washington State Emergency Support Function #14](#) – Long-Term Community Recovery

11. Terms and Definitions

- 11.1. Yakima County Emergency Operations Center (YCEOC) – Central coordination point for county wide multi-jurisdiction disaster support. Keeps ECCs informed of activities, and maintains a communications link, i.e., phone, cell phone, or radio, to the ECC. Located in the Yakima County Resource Center, 2403 South 18th St., Union Gap, WA 98903
- 11.2. Emergency Coordination Center (ECC) – Yakima County municipalities, i.e., cities and towns, have established an ECC for local Disaster coordination. Local agency ECCs should coordinate with the appropriate municipal ECC. Keep the YCEOC/ECC informed of activities, and maintain a communications link, i.e., phone, cell phone, or radio, to the YCEOC/ECC.
- 11.3. Washington Restoration Framework (WRF) – Explains the local, state and tribal roles in the recovery process and acts as a guide for how the state organizes for recovery based on existing roles and authorities and is modeled after FEMA’s National Disaster Recovery Framework (NDRF).
- 11.4. Disaster Recovery Center (DRC) – A readily accessible facility or mobile office where survivors may go for information about our programs or other disaster assistance programs, and to ask questions related to your case. Representatives from the Governor’s Office of Homeland Security and Emergency Preparedness, the Federal Emergency Management Agency, U.S. Small Business Administration (SBA), volunteer groups and other agencies are at the centers to answer questions about disaster assistance and low-interest disaster loans for homeowners, renters and businesses. They can also help survivors apply for federal disaster assistance.

Damage Assessment

1. Purpose

- 1.1. The purpose of this portion of the Emergency Support Function (ESF) is to establish policies and procedures for timely assessment of damages resulting from a natural or technological disaster.
- 1.2. Scope Disasters cause injury to individuals and damage to property, the environment, businesses, non-profit entities, and to government assets. High priority will be given to critical facilities such as hospitals, extended care facilities, schools, and mass care shelters. Damages must be assessed to determine disaster aid eligibility.

2. Policies

- 2.1. When a disaster occurs Preliminary Damage Assessments (PDAs) will be made to determine the extent of damages.
- 2.2. Any PDAs will be accomplished using municipal, county, and volunteer personnel.

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3. Situation

3.1. A disaster, natural or man-made, could occur at any time which could cause widespread damage to public and private property throughout the county.

4. Concept of Operations

4.1. General

4.1.1. PDAs are the basis for determining if a jurisdiction is eligible for disaster assistance. Initial PDAs will be accomplished by local personnel and compiled in the YCEOC. If a Presidential Disaster Declaration is made, WAEMD SEOC and FEMA will send personnel to work with local personnel in preparing Damage Survey Reports (DSRs).

4.2. Procedures

4.2.1. Early Assessment Activity – Once the YCEOC is activated it needs to ensure that PDAs are made and reported back to the WAEMD SEOC.

4.2.2. Damage Verification – If Yakima County is included within a Presidential Disaster Declaration, there will be teams of state and federal inspectors sent to the county to help prepare DSRs. A DSR Team will normally consist of one local, one state, and one federal person.

5. Responsibilities

Response	Critical Task I.D.	Activity/Action	Organization(s) Name
Operational Coordination	1	Ensure that equipment and personnel are made available to work on PDA Teams.	Primary Organization – YVEM, Mayors/Chief Elected Officials, & Board of County Commissioners
Operational Coordination	1	Provide training to organizations providing PDA.	Primary Organization - YVEM
Operational Coordination	1	Provide assistance in organizing DSR Teams and track their progress.	Primary Organization - YVEM YCEOC member organizations/agencies
Operational Coordination	1	Receive PDA reports from field, gather any additional information and report to WAEMD	Primary Organization - YVEM
Situational Assessment	2	Obtain, maintain, and provide incident situation and damage assessment information through established procedures.	Primary Organization - YVEM

Recovery	Critical Task I.D.	Activity/Action	Organization(s) Name
Operational Coordination	1	Continues to ensure coordination of Preliminary Damage Assessment (PDA) activities and	Primary Organization – YVEM, Mayors/Chief

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Recovery	Critical Task I.D.	Activity/Action	Organization(s) Name
		completion of Damage Survey Reports (DSRs) for affected communities.	Elected Officials, & Board of County Commissioners YCEOC member organizations/agencies
Operational Coordination	1	May be asked to provide transportation for survey teams in hard to reach locations	Local Jurisdiction Public Works Yakima County Public Services

6. Resource Requirements

Resources	Providers
Coordinate vehicle for DSR team	Yakima Valley Emergency Management
Coordinate office space and support for each DSR team	Yakima Valley Emergency Management
Preliminary Damage Assessment Forms	Washington Emergency Management Division
Training	Providers
IS 559 (Local Damage Assessment)	FEMA Emergency Management Institute (online)
E0210 or G0205 (Recovery from Disaster: The Local Community Role)	Various locations (in-residence)

7. References and Support Plans

- 7.1. Public Assistance information through Washington Emergency Management Division.
<https://www.mil.wa.gov/emergency-management-division/disaster-assistance/public-assistance>
- 7.2. Preliminary Damage Assessment Forms - <https://www.mil.wa.gov/emergency-management-division/disaster-assistance/preliminary-damage-assessment-forms>
- 7.3. FEMA Publication – FEMA Damage Assessment Operations Manual, April 5, 2016
<https://www.fema.gov/media-library/assets/documents/109040>
- 7.4. FEMA Publication 322 – Public Assistance Guide, July 14, 2014 <https://www.fema.gov/media-library/assets/documents/25651>
- 7.5. FEMA Publication – Public Assistance Applicant Handbook, March 2, 2015
<https://www.fema.gov/media-library/assets/documents/25647>