

Executive Summary

Federal Policy and Framework

Under the federal Robert T. Stafford Disaster Relief and Emergency Assistance Act, with Washington being a “home rule” state, the County of Yakima is limited to a support role in Emergency Response when requested for any and all local Cities/Towns/Special Districts unless otherwise prescribed by law.

Presidential Policy Directive / PPD-8: National Preparedness was signed in March 2011. At its core, PPD-8 is aimed at strengthening the security and resilience of the United States through systematic preparation for the threats that pose the greatest risk to the security of the Nation, including acts of terrorism, cyber-attacks, pandemics, and catastrophic natural disasters. As a result, a series of integrated national planning frameworks were established that cover prevention, protection, mitigation, response, and recovery. Yakima County utilizes the structures, platforms and roles, and responsibilities described in the National Response Framework (NRF) 3rd edition, June 2016 and the National Disaster Recovery Framework (NDRF) 2nd Edition, June 2016.

The National Response Framework (NRF) sets the strategy for multi-agency coordination of incident response accomplished under the Emergency Support Function (ESF) construct.

ESFs provide an effective mechanism to group core capabilities and resources into the functions that are most likely needed during actual or potential incidents when a coordinated response is required. The ESFs are organized by groups of government and private-sector entities that provide personnel, supplies, facilities, and equipment. Each ESF is composed of:

- *Coordinating Agencies* – Identified on the basis of preparedness management and coordination with Primary and Support Agencies;
- *Primary Agencies* – Identified on the basis of authorities, resources and capabilities; and
- *Support Agencies* – Identified and assigned based on resources and capabilities in a given functional area.

ESFs may be selectively activated based on the threat, event, or incident. ESF resources may be assigned to serve within any of the response organizations.

Whole Community Preparedness

The foundation of all emergency planning is personal preparedness. Where it is important for the whole community to be ready for a minimum of three days without public services, it is even more important for key and essential County employees with emergency assignments to maintain their personal preparedness. These personnel must be ready to help others. Yakima County encourages everyone, including its employees, to prepare themselves and their families for emergencies.

Yakima County Comprehensive Emergency Management Plan (CEMP)

The 2019 Yakima County Comprehensive Emergency Management Plan (CEMP) establishes a thorough, all-hazards approach to manage emergencies and disasters. The purpose is to save lives, protect public health, safety, property, the economy, and the environment, and then return

the community to normal as soon as possible. The CEMP creates a structure within which County government and emergency responders will work together and outlines how County government will coordinate with other local, state, federal, and tribal governments and the private sector during incidents.

This CEMP is organized into different sections including a Basic Plan, Emergency Support Functions (ESF’s), and specialized appendices and annexes in accordance with federal guidance provided in the National Preparedness Goal (Second Edition, September 2015), FEMA Comprehensive Preparedness Guide (CPG) 101 (version 2.0, November 2010) and refers to the 2019 Washington State Comprehensive Emergency Management Plan, another FEMA approved emergency plan.

Basic Plan – Addresses the general parameters of emergency response as they are designed to operate in the County. It includes the underlying assumptions and the types of emergency situations the County could face. It includes a concept of how county operations would work. It establishes the organizational structure that is relied on to respond to emergencies. It outlines agency/organizational roles and responsibilities, to include the Core Capabilities Responsibility Matrix, and provides a framework for the direction, control, and coordination between organizations. It describes the essential information needed for response as well as communication protocols and procedures to be used. It covers the general support requirements for operations and general policies for resource management. Finally, it covers the process of plan development, the testing and updating of the plan and the authorities or legal basis for the activities listed in the plan.

Appendices – Authorities and Guidelines, a Functional Plans Overview, Definitions, and a list of Acronyms.

Annexes – Several annexes were developed. While the ESF Annexes were specifically developed for the CEMP, the City of Yakima CEMP was developed as a stand-alone plan that was later incorporated into the Yakima County CEMP.

The Emergency Support Function (ESF) structure is the grouping of governmental, non-governmental and certain private sector capabilities into an organizational structure to provide support, resources, program implementation, and services that are most likely needed to save lives, protect property and the environment, restore essential services and critical infrastructure, and help victims and communities return to normal following domestic incidents.

ESF Annexes identify sixteen (16) areas of specific concentration that may need to be addressed depending on the type of emergency encountered within the County. Each one defines coordinator, primary, and support agencies and outlines the mission(s) expected under that ESF.

Emergency Support Functions (ESFs)	
ESF 1 – Transportation	ESF 9 – Search & Rescue
ESF 2 – Communications	ESF 10 – Oil & Hazardous Materials
ESF 3 – Public Works and Engineering	ESF 11 – Agricultural & Natural Resources
ESF 4 – Firefighting	ESF 12 – Energy
ESF 5 – Emergency Management	ESF 13 – Public Safety, Law Enforcement & Security

ESF 6 – Mass Care, Emergency Assistance, Housing and Human Services	ESF 14 – Long Term Community Recovery
ESF 7 – Logistics and Resource Support	ESF 15 – Public Affairs
ESF 8 – Public Health & Medical Services	ESF 20 – Defense Support for Civilian Authorities (DSCA)

Table 1: List of Emergency Support Functions (ESFs) included within the Yakima County CEMP

The following table comprises a Discipline Menu that list agencies/organizations and how their discipline contributes to particular Emergency Support Functions (ESFs).

Yakima County Government			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
Board of County Commissioners		<u>5</u> <u>14</u> <u>15</u>	<u>14</u> <u>20</u>
Coroner’s Office		<u>8</u>	<u>5</u> <u>6</u> <u>9</u> <u>14</u>
Department of Corrections			<u>13</u>
Emergency Management	<u>1</u> <u>2</u> <u>3</u> <u>4</u> <u>5</u> <u>6</u> <u>7</u> <u>9</u> <u>10</u> <u>11</u> <u>12</u> <u>13</u> <u>14</u> <u>15</u> <u>20</u>	<u>2</u> <u>5</u> <u>7</u> <u>9</u> <u>11</u> <u>14</u> <u>15</u> <u>20</u>	<u>3</u> <u>6</u> <u>8</u> <u>10</u> <u>12</u> <u>13</u>
Emergency Medical Services		<u>8</u>	<u>5</u> <u>10</u> <u>14</u>
Geographic Information Systems (GIS)			<u>2</u>
Financial Services			<u>7</u>
Health District	<u>8</u>	<u>8</u> <u>11</u>	<u>3</u> <u>5</u> <u>6</u> <u>7</u> <u>10</u> <u>12</u> <u>14</u>
Human Resources			<u>7</u>
Medical Director			<u>4</u>
Prosecuting Attorney’s Office			<u>13</u>
Public Services	<u>3</u>	<u>1</u> <u>3</u> <u>12</u>	<u>5</u> <u>7</u> <u>8</u> <u>10</u> <u>13</u> <u>14</u>
Purchasing Department (City of Yakima/County)			<u>7</u>
Sheriff’s Office	<u>2</u> <u>9</u>	<u>6</u> <u>9</u> <u>13</u>	<u>2</u> <u>3</u> <u>4</u> <u>5</u> <u>8</u> <u>11</u> <u>13</u> <u>14</u> <u>15</u>
Technology Services			<u>2</u>
Yakima County City/Town Disciplines			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
Chief Elected Officials (CEOs)/Mayors		<u>5</u> <u>14</u> <u>15</u>	<u>14</u> <u>20</u>
Law Enforcement	<u>2</u> <u>9</u>	<u>6</u> <u>13</u>	<u>3</u> <u>4</u> <u>5</u> <u>8</u> <u>9</u> <u>10</u> <u>11</u> <u>13</u> <u>14</u>
Fire Service	<u>10</u>	<u>4</u> <u>9</u> <u>10</u>	<u>2</u> <u>3</u> <u>5</u> <u>8</u> <u>9</u> <u>12</u> <u>13</u> <u>14</u> <u>15</u>
Public Works	<u>3</u>	<u>1</u> <u>3</u> <u>12</u>	<u>5</u> <u>7</u> <u>8</u> <u>10</u> <u>13</u> <u>14</u>
Special Districts/Others			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
Fire Districts	<u>10</u>	<u>4</u> <u>10</u>	<u>2</u> <u>3</u> <u>5</u> <u>8</u> <u>12</u> <u>13</u> <u>14</u> <u>15</u>
Higher Education Institutions (Resources/Facilities)			<u>6</u> <u>8</u> <u>11</u> <u>13</u>
Public Safety Dispatch Centers		<u>2</u>	<u>4</u> <u>5</u> <u>10</u> <u>13</u> <u>14</u> <u>15</u>
School Districts			<u>1</u> <u>6</u>
Yakima Valley Conference of Governments (YVCOG)			<u>6</u> <u>14</u>
Non-Governmental/Volunteer Organizations			

<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
American Red Cross – Central and Southeastern Washington		<u>6</u> <u>11</u>	<u>5</u> <u>7</u> <u>8</u> <u>13</u> <u>14</u>
Amateur Radio (ARES/RACES)			<u>2</u> <u>9</u>
Central Washington Comprehensive Healthcare			<u>6</u> <u>8</u>
Greater Columbia 2-1-1 (People for People)			<u>2</u> <u>13</u>
Homeless Network of Yakima County			<u>5</u> <u>6</u> <u>14</u>
Yakima Humane Society		<u>6</u>	<u>5</u> <u>11</u> <u>13</u> <u>14</u>
Medical - EMS			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
Ambulance Services			<u>4</u> <u>8</u>
Clinics			<u>8</u>
Heartlinks Hospice & Palliative Care			<u>6</u> <u>8</u>
Hospitals			<u>5</u> <u>6</u> <u>8</u>
Private Sector			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
BNSF Railway			<u>1</u>
Central WA State Fair/Sundome			<u>6</u>
Pacific Power		<u>12</u>	<u>5</u> <u>14</u>
WA State Univ (WSU) - Extension			<u>5</u> <u>10</u> <u>11</u> <u>14</u>
State			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
Department of Agriculture			<u>11</u>
Department of Ecology (ECY)		<u>10</u>	<u>5</u> <u>11</u> <u>14</u>
Department of Transportation (WSDOT)			<u>3</u> <u>14</u>
Washington State Patrol (WSP)		<u>10</u>	<u>1</u> <u>3</u> <u>5</u> <u>14</u>
Federal			
<i>ESF Contributor</i>	<i>Coordinating ESF</i>	<i>Primary in ESF</i>	<i>Support in ESF</i>
Civil Air Patrol			<u>1</u> <u>9</u> <u>14</u>
NOAA NWS – Pendleton/Spokane			<u>4</u> <u>9</u> <u>10</u> <u>14</u>
United States Army Corps of Engineers			<u>1</u>

Table 2: Discipline Menu for ESFs